

# VERONICA ARMSTRONG LAW CORPORATION

British Columbia Securities Commission  
Alberta Securities Commission  
Financial and Consumer Affairs Authority of Saskatchewan  
The Manitoba Securities Commission  
Ontario Securities Commission  
Autorité des marchés financiers  
Financial and Consumer Services Commission of New Brunswick  
Registrar of Securities, Prince Edward Island  
Nova Scotia Securities Commission  
Superintendent of Securities, Newfoundland and Labrador  
Registrar of Securities, Northwest Territories  
Superintendent of Securities, Yukon Territory  
Registrar of Securities, Nunavut

Robert Blair, Secretary (Acting)  
Ontario Securities Commission  
20 Queen Street West, Suite 2200  
Toronto, ON M5H 3S8

Me Anne-Marie Beaudoin  
Corporate Secretary  
Autorité des marchés financiers  
800, square Victoria, 22e étage  
C.P. 246, tour de la Bourse  
Montréal (Québec) H4Z 1G3

October 4, 2016

Dear Sir/Madam

## **Proposed amendments to NI 31-103: Custody Requirements**

We thank you for this opportunity to respond to proposed amendments to National Instrument 31-103 intended to enhance custody requirements applicable to non-SRO registered firms.

As a general observation, while we agree that protection of client assets is critical, we would note that the CSA has not described any improper custodial practices. Moreover, although the stated purpose of the amendments is to address potential intermediary risks, the amendments effectively prohibit non-SRO registered firms from having custody at all. Proposing amendments to the regulatory regime where there are gaps is to be expected; but a heavy-handed approach to risk management where the incidence of harm would appear to be minimal is disconcerting.

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Nevertheless, we do not object to the proposed amendments; we do, however, have some questions:

1. The only guidance about holding or having access to client assets appears in 31-103CP in the context of advisers and insurance. Will that serve as general guidance about the activities that constitute holding and having access to client assets? In other words, may advisers rely on that guidance outside the context of insurance, and may exempt market dealers rely on that guidance?
2. In the same vein, some advisers have client authority to bill the client's account for financial planning fees. The guidance states that advisers would be considered to have access to a client's account to pay bills other than for investment management fees. Presumably then, authority to bill a client's account for financial planning fees would constitute having access. Since an holistic approach to wealth management appears to be on the increase, it is possible more and more advisers will add financial planning to their services. Have the regulators considered whether financial planning fees should be treated differently from investment management fees? If so, why?
3. Were there particular reasons the regulators thought having increased insurance coverage for cases where an adviser holds or has access to client assets was not adequate protection? If so, why was increased insurance coverage considered inadequate?
4. If a registered firm has access to a client's account for the purpose of viewing the client's securities, but cannot direct trading in those securities, would that be considered having access to a client's securities?

Thank you once again for the opportunity to provide a response.

Yours truly



Veronica Armstrong